



# Inside Quaternary Ammonium Compounds: Innovation, Use and Regulatory Outlook

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# Speakers



**Andress Johnson**

Technical Manager  
THOR Specialties, Inc.



**Paul Bryson, Ph.D.**

Principal Scientist - OPI  
Wella Company



**Howard D. Hutton, Ph.D.**

Research Fellow  
Procter & Gamble



**Kathleen Stanton**

Senior Director, Scientific &  
Regulatory Affairs  
PCPC



# Outline

- Trends in Regulatory Activity
- DTSC Safer Consumer Products Program
- Quaternary Ammonium Compounds Applications
- Chemistry
  - Charges
  - Chain Length /MW & Charge Density
- Functional Uses
  - Betaines
  - Cationic Surfactants
  - Cationic Polymers
  - Organo-Clays
- Next Steps
- Q&A



# Regulatory Trends, Industry Needs and Solutions



## Trend:

- Increase in state regulations with heavy technical emphasis (Washington, California)

## Needs:

- Early and increased cooperation between policy and science to prioritize issues, engage with appropriate PCPC committees/industry experts
- Flexible – not all regulations will require the same amount of effort
  - Establish *ad hoc* group to respond and engage with regulators as PCPC's Committees (Regulatory, SISComm) may not have the expertise and are too large to address issues in a timely manner.

## Solution:

- Establish Ingredient Defense group with technical expertise from PCPC science committees, coordinated with PCPC Regulatory and Legal staff
- Currently: 23 companies, 40 company experts
- You can join too!

# Safer Consumer Products Program

- California statute requires that the program establish a prioritization system for its chemical regulation work that includes three considerations:
  - the volume of a chemical in commerce in CA;
  - the potential for exposure to the chemical in a consumer product; and
  - potential effects on sensitive subpopulations, including infants and children



**DTSC**  
Department of Toxic  
Substances Control

# Background Document on Quaternary Ammonium Compounds in Cleaning Products and Beauty, Personal Care, and Hygiene Products

DECEMBER 2024

Prepared by

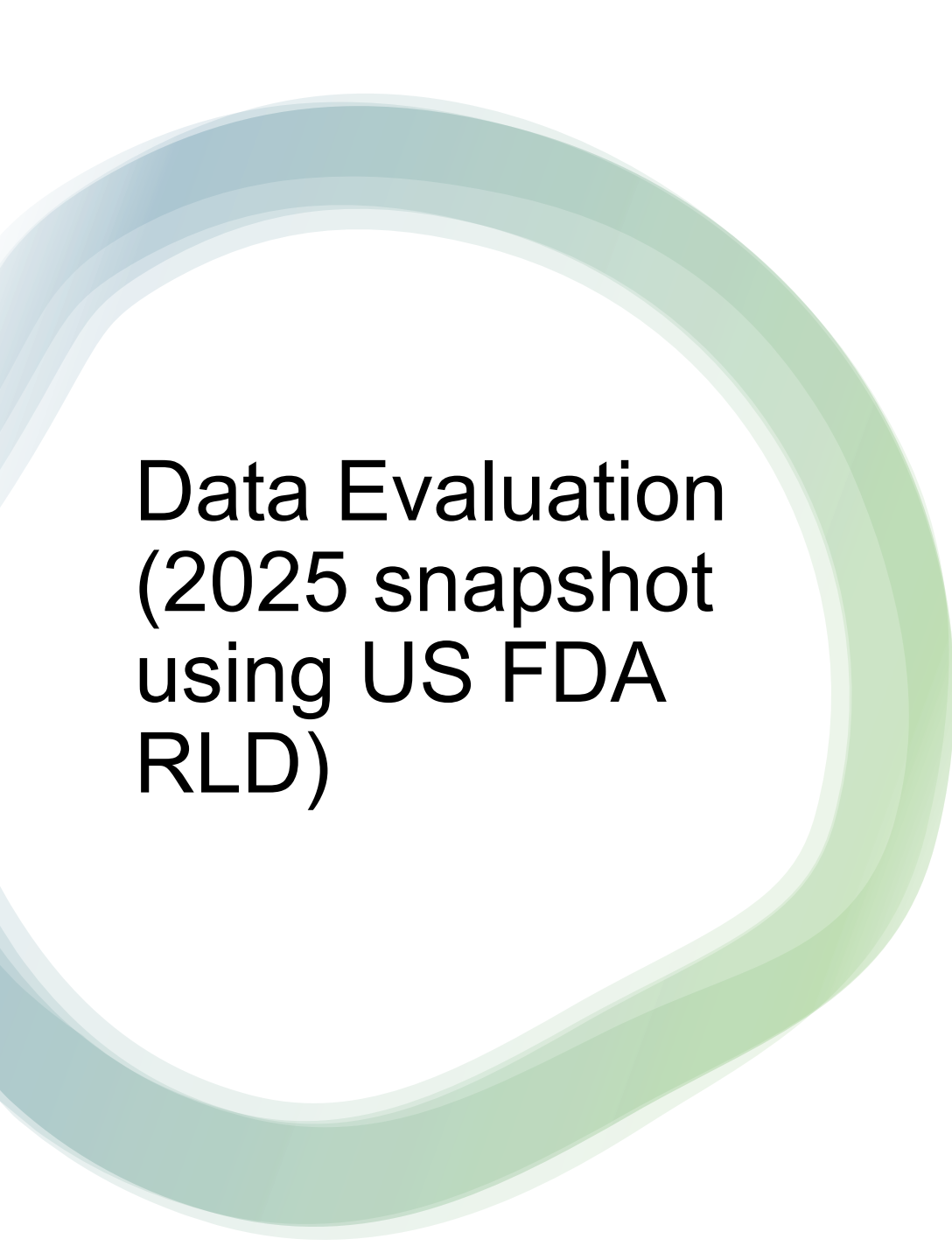
Department of Toxic Substances Control  
Safer Consumer Products Program

California Environmental Protection Agency



# DTSC Findings

- 263 unique quats in 78 product categories
  - conditioner (89.6% of products),
  - shampoo (83.9%),
  - shower products, including body wash (78.6%),
  - hair treatments (64.9%),
  - liquid soap (62.7%),
  - concealer (55.2%),
  - hair styling products (53.7%),
  - hair colorants (53.5%),
  - nail color cosmetics (53.2%), and
  - bleach/disinfectant (51.6%).
- Human exposure
  - Dermal, respiratory or immune effects
- Environmental persistence
  - Toxicity to algae, aquatic invertebrates and fish
- Potential adverse impacts to humans and the environment



## Data Evaluation (2025 snapshot using US FDA RLD)

- Over 730,000 reported products to FDA
- 247 quat or quat-like ingredients in personal care and cosmetic products
- The DTSC identified ingredient with the current highest frequency in products is only in about 6.6% of reported products

# Ingredients Essential to Healthy Life

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# Chemical Ingredients in Personal Care



Cleansing:  
Healthy Skin &  
Hair

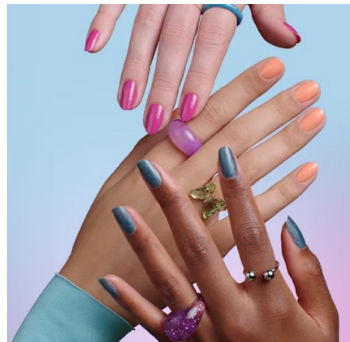
Prevention:  
Hair Breakage  
Color Fade  
Skin Aging

Chemicals:  
Surfactant  
Polymers  
.....

Protect:  
Skin Hydration  
Hair Hydration  
Nail Strength

Beautification:  
Self-  
Expression  
Colorful  
Creation

Repairing:  
Damaged Hair  
Damaged Skin



# Where are Quats Used?

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Everywhere



# Quats Applications

Laundry & Cleaning

Textile auxiliaries

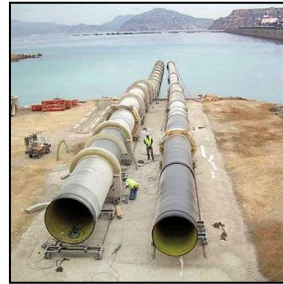


Fabric Softeners



Cleaning (I&I)

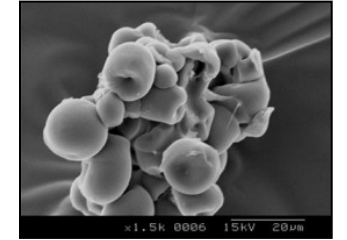
Agriculture & Paper



Corrosion Inhibitors

Metal & Mining

Phase Transfer Catalysts



Water Treatment

Algaecide

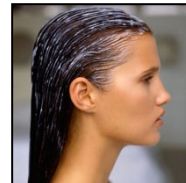
Flocculating Agents



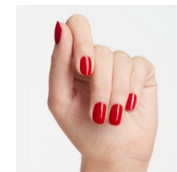
Oil & Roads

Asphalt Emulsifiers

Personal Care



Hair



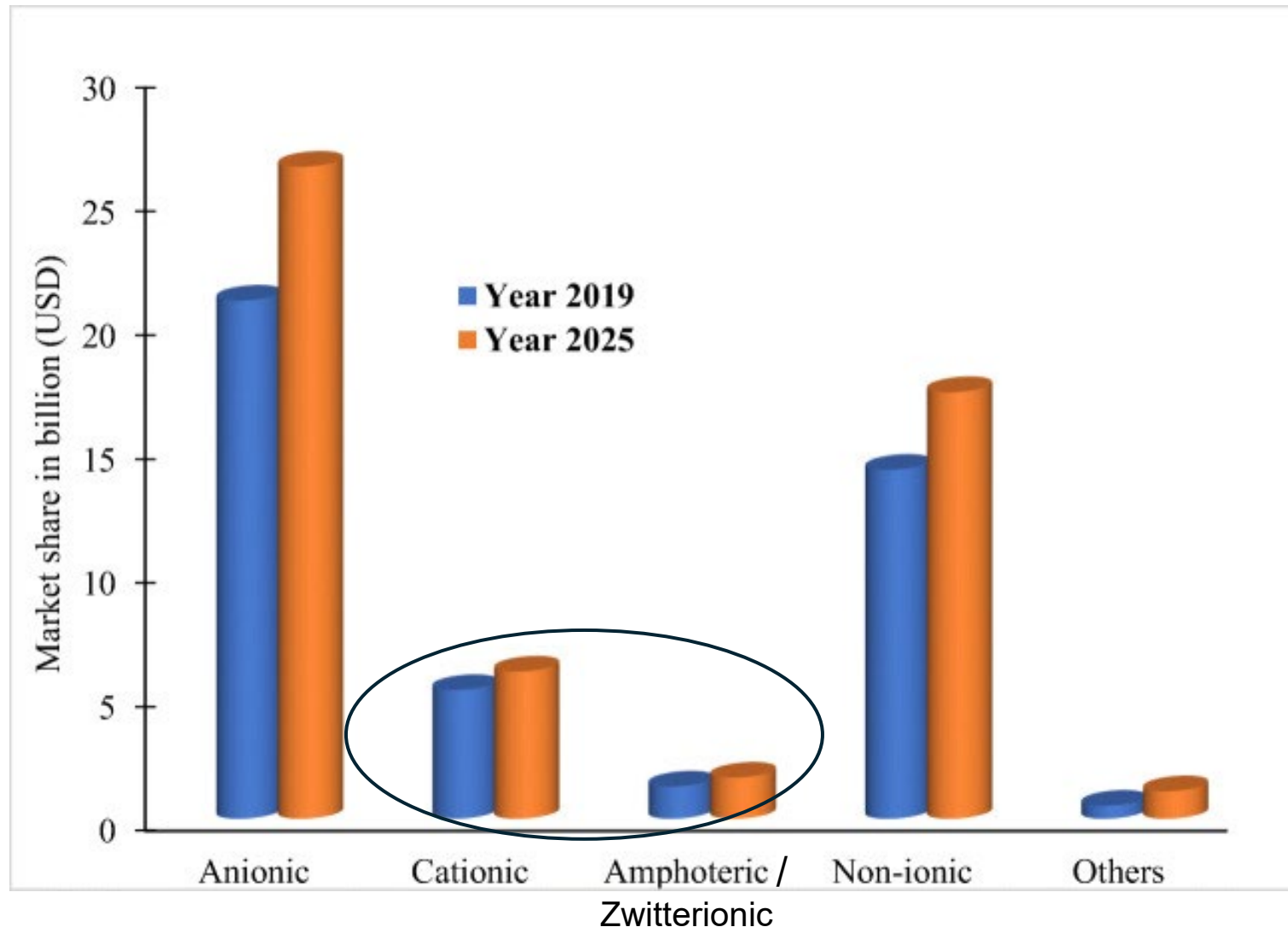
Nail



Skin

# Global Market Shares - Surfactants

Quats use volume in personal care products is a small portion of the overall usage.



The recent and projected global market of surfactant types  
(Sources: [marketsandmarkets.com](https://www.marketsandmarkets.com) and [alliedmarketresearch.com](https://www.alliedmarketresearch.com))



# Chemistry

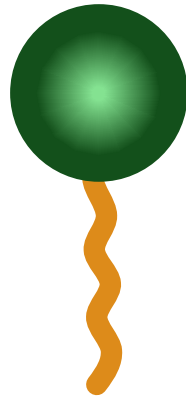
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Charge, Molecular Weight/Alkyl  
Chain Length impact on Cationic  
Charge Benefits

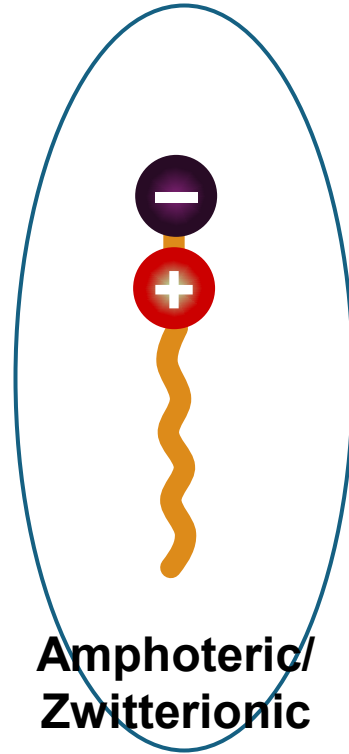
# Chemistry – Charge



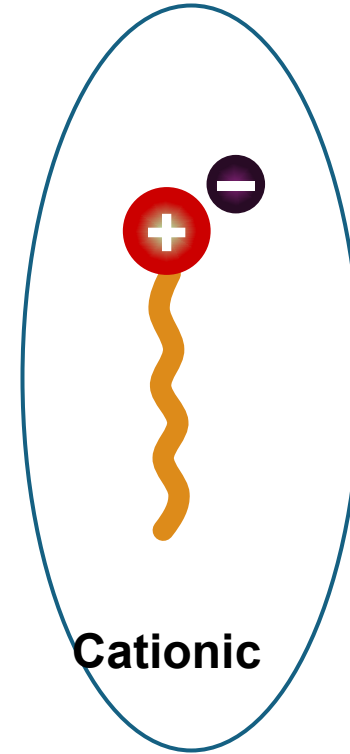
**Anionic**



**Nonionic**



**Amphoteric/  
Zwitterionic**

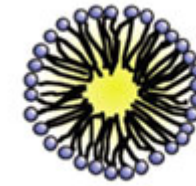
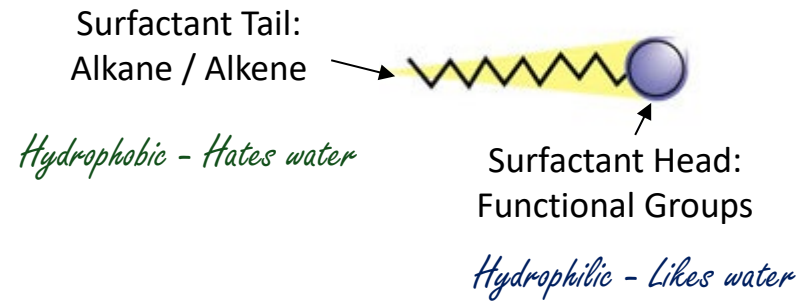


**Cationic**

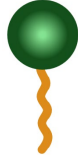



Cleansing/Detergency and Dispersion

Softening, Conditioning and  
Suspending

# Surfactants/ Polymers

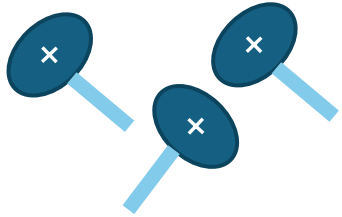


Micelle

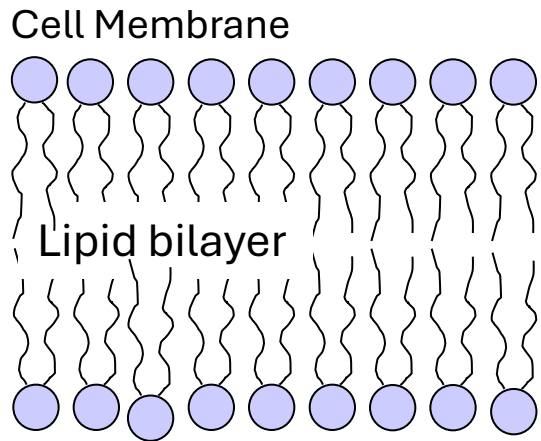
Surfactant/Polymer	Characteristics	Ingredient Type
Nonionic	No charge groups in its head 	Polysorbate/EO/PO-Alcohols /Glycerine Esters Fatty amines/Amido Amines /Polyamines/Alkylpolyglucosides/Polymers
Anionic	Negative charge group in its head 	Alkyl ether sulphate/Carboxylated Phosphoric Esters/Polymers
Cationic	Positive charge group in its head 	Quaternary Ammonium Chloride/Cationic Phospholipids/Esterquats/Polymers
Zwitterionic/ Amphoteric	Two oppositely charged groups 	Betaines Amine Oxides

# Chain Length/MW and Solubility

INCREASING MOLECULAR WEIGHT



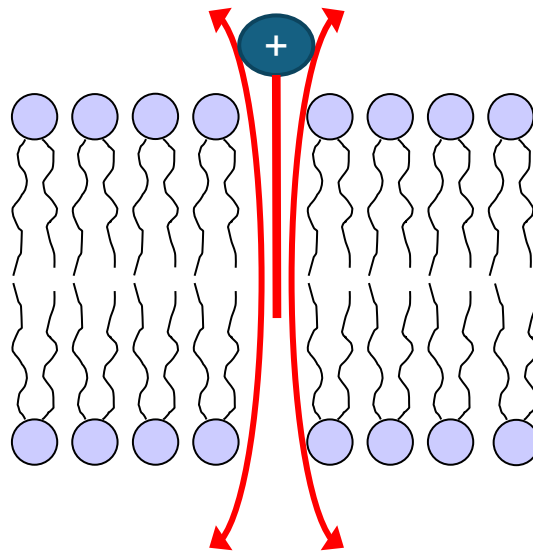
**Short Chainlengths 6-8**  
Water soluble,  
low cell interaction



Inner Cell: phospholipids, etc.



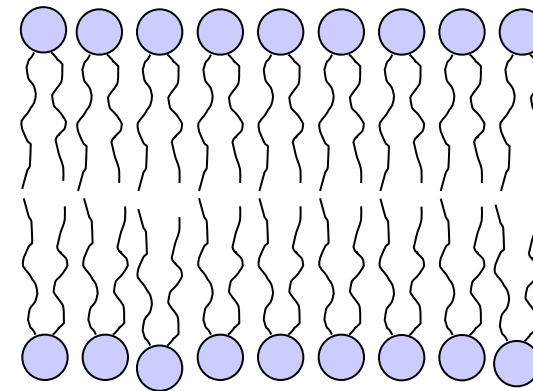
**Specific Chainlengths 8-14**  
Antibacterial Properties



Disrupts the membrane  
Cells become vulnerable



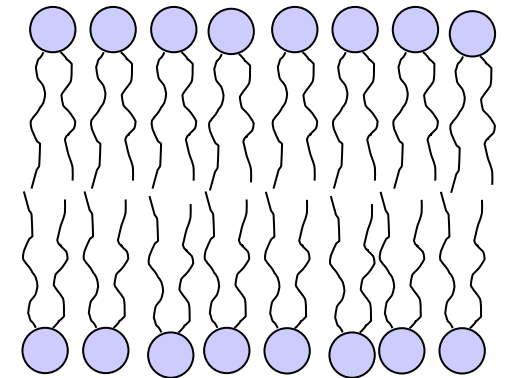
**Long Chainlengths 18-22**  
Not water soluble,  
Low cell interaction



**\*Amphoterics/Zwitterionic**  
No Charge – Water phase

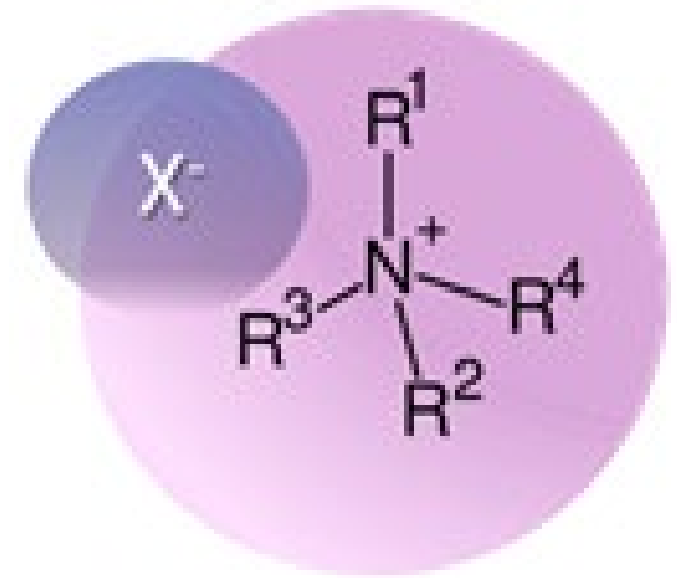
Cationic Polymer  
Too Large

**Cationic Polymers**  
Not water soluble,  
Low cell interaction



# Quats Definition and Benefits

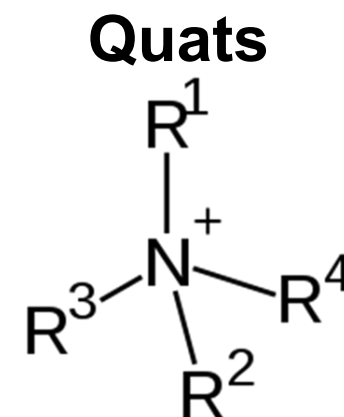
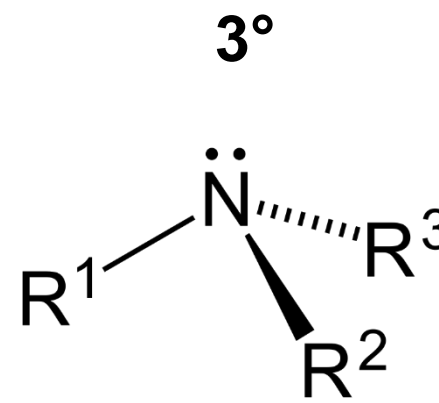
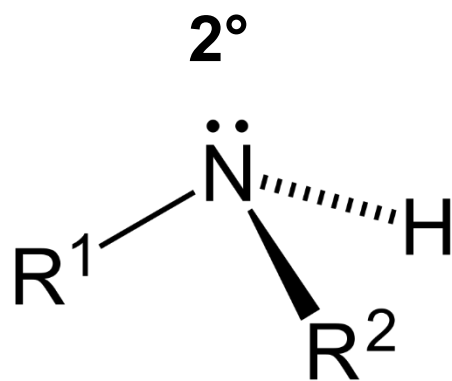
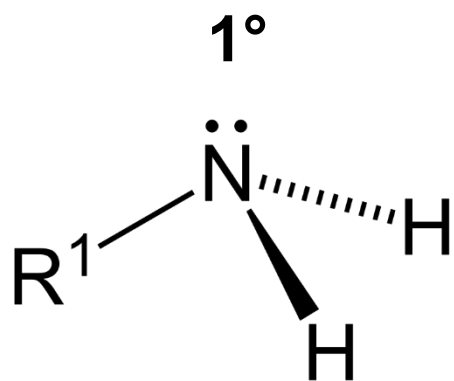
- Nitrogen center with four "R groups"
- R groups can vary from Hydrogen, benzyl, amides, esters or various alkyl chains and polymers
- The Alkyl groups can vary from C<sub>8</sub>-C<sub>22</sub> and this will dictate the solubility and function of the molecule
- Molecular weight and charge density of polymers dictate functional benefits
- The ingredient has many different functions:
  - Hair and Skin Conditioners
  - Hydrotropes
  - Wetting agents
  - Emulsifiers
  - Clay treatments



# What are different amines and quats?

Organic compound derived from ammonia

- One or more hydrogen atoms have been replaced
- **One R group** is attached then it is a primary **1° amine**
- **Two R groups** are attached then it is a secondary **2° amine**
- **Three R groups** are attached then it is a tertiary **3° amine**
- **Four R groups** are attached then it is a quaternary **4° amine**



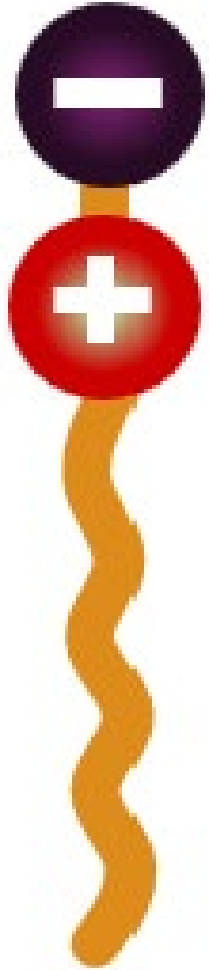
# Type of Quats Used

Application	Quaternary
Fabric softeners	Esterquats (EQ)
Hair & skin conditioners	Alkyltrimethyl ammonium chloride Esterquats, Amidoquats, Polyquats
Hard Surface cleaners	Alkyltrimethyl ammonium chloride Alkyldimethyl ethoxylated ammonium chloride
Organoclays	Alkylbenzyltrimethyl ammonium chloride Dialkyldimethyl ammonium chloride
Asphalt emulsifiers	Quaternized polyamines Alkyltrimethyl ammonium chloride
Corrosion inhibitors	Alkyltrimethyl ammonium chloride Esterquats
Flocculating agents	Esterquats, Polyquats
Biocides	Alkylbenzyltrimethyl ammonium chloride Dialkyldimethyl ammonium chloride Polyquats



## Functional Uses for Quats in Personal Care Products

- Amphoteric/Zwitterionic Surfactants
  - Primary use in Shampoos and Bodywashes.
- Cationic Surfactants
  - Primary use in Hair Conditioners and Lotions.
- Cationic Polymers
  - Primary use in Shampoos in combination with anionic surfactants for deposition of health actives.
- Organo-Clays
  - Primary use in nail products for suspension.



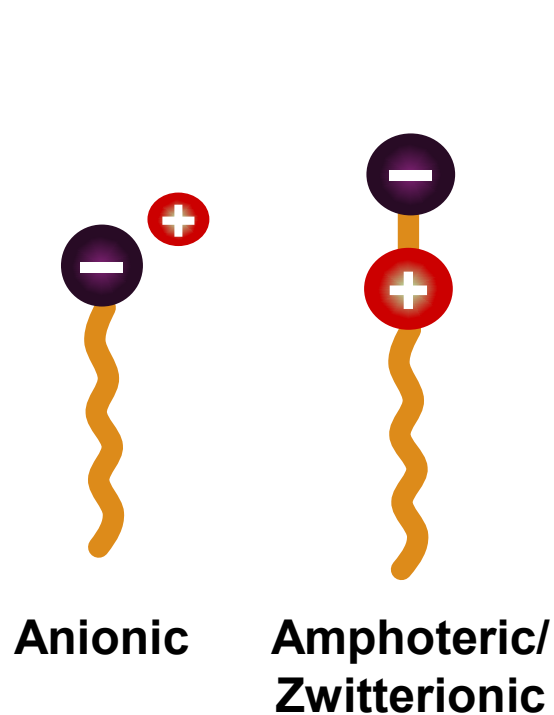
# Amphoteric/Zwitterionic Surfactants (Betaines)

- Chemical Structure
  - Amphoteric/Zwitterionic compounds: they have both a + and a - charge, but the molecule overall is neutral.
  - Typically consist of a Quat group (+) and a Carboxylate group (-).
- Charge and Solubility
  - Highly water-soluble and mild on skin.
  - Good compatibility with both anionic and cationic surfactants.
- Applications
  - Used in shampoos, body washes, and other personal care products.
  - Known for their **mildness**, foam-boosting, and conditioning properties.
- Toxicity and Environmental Impact (to be discussed in later meetings)
  - Generally considered **biodegradable** and **low toxicity**.
  - Preferred in formulations aiming for gentleness and environmental fate and effects.

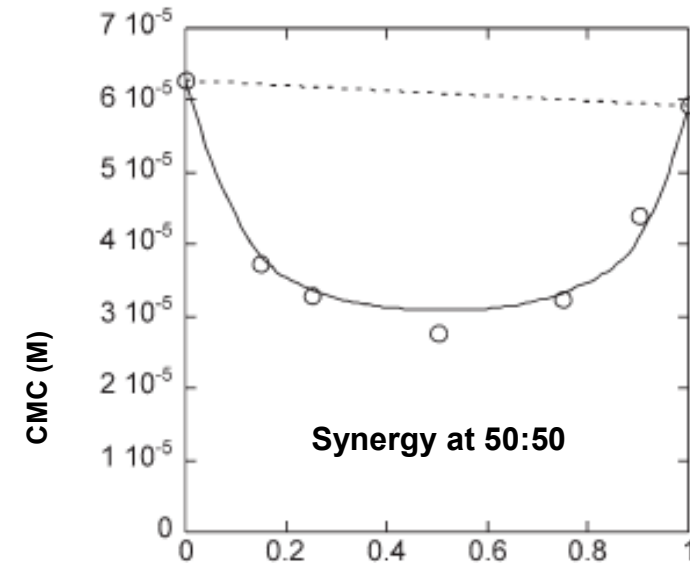
# Why Amphoterics? Surfactants are Paired to Enhance Efficiency

-Anionic surfactants (negative charge) interact with Amphoteric/Zwitterionic surfactants (both positive and negative charges)

-These synergistic interactions result in enhanced surfactancy as seen in the graph below



Lower Surface Tension  
Better Cleaning  
More Lather

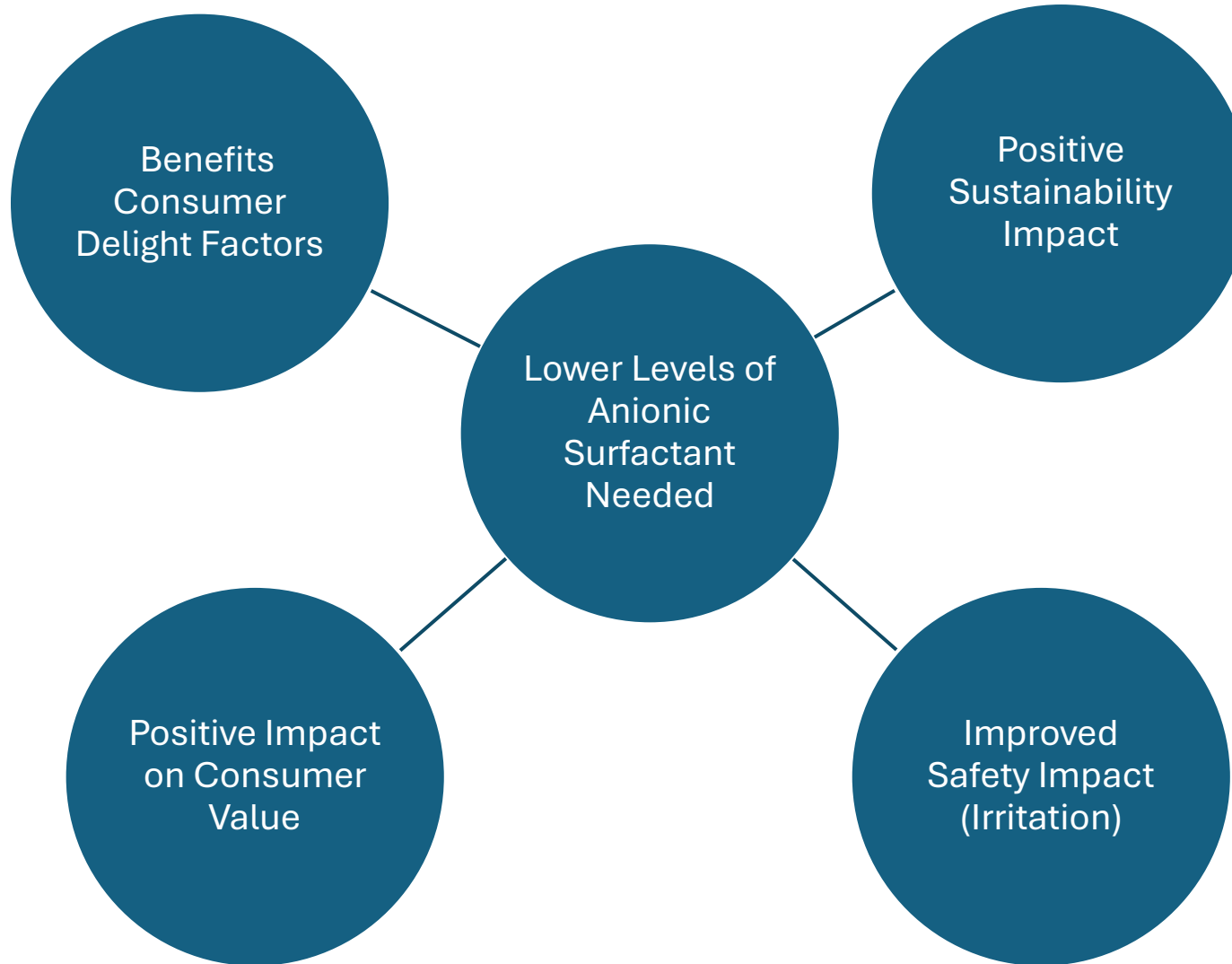


**100%  
Anionic  
(SLS)**

**100%  
Amphoteric/Zwitterionic  
(Betaine)**

**Surfactant System: Less surfactants needed for efficacy**

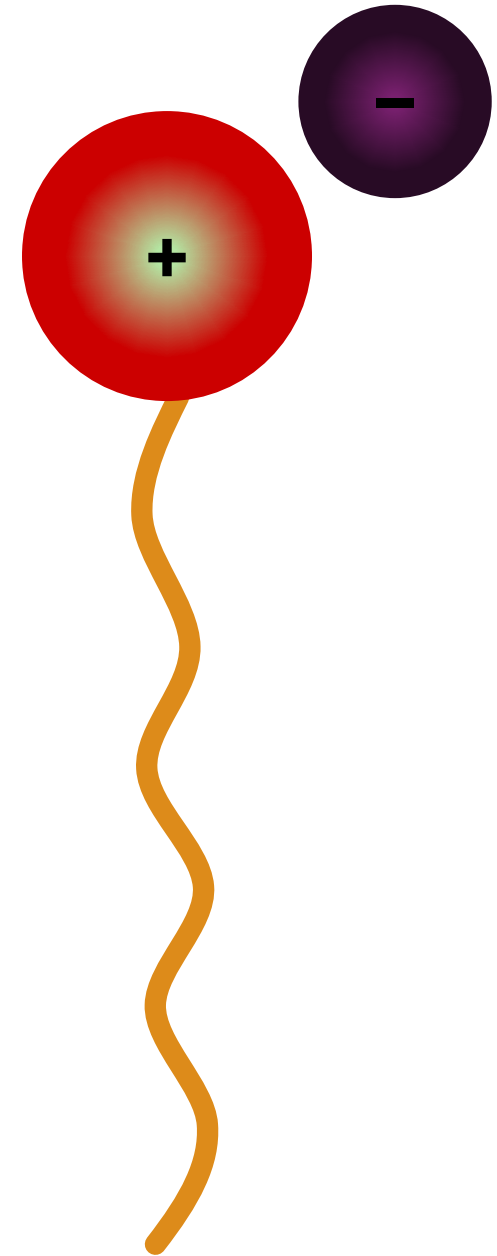
# Impact of Amphoteric/Zwitterionic Surfactants (Betaines): Synergy from Combinations of Anionic and Amphoteric/Zwitterionic Surfactants, lower surfactant levels required



# Cationic Ingredients

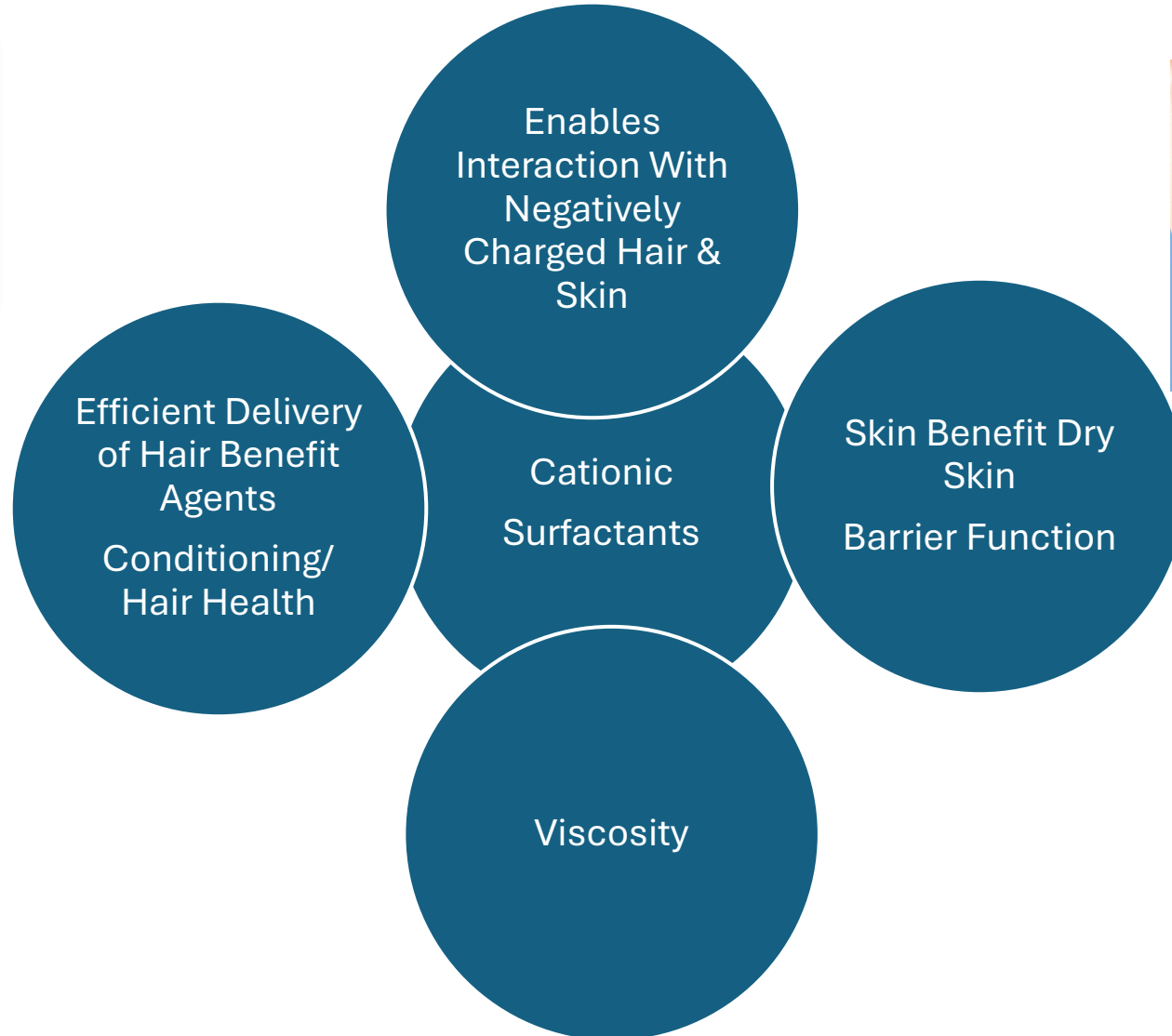
Alkyl Surfactants

Polymers

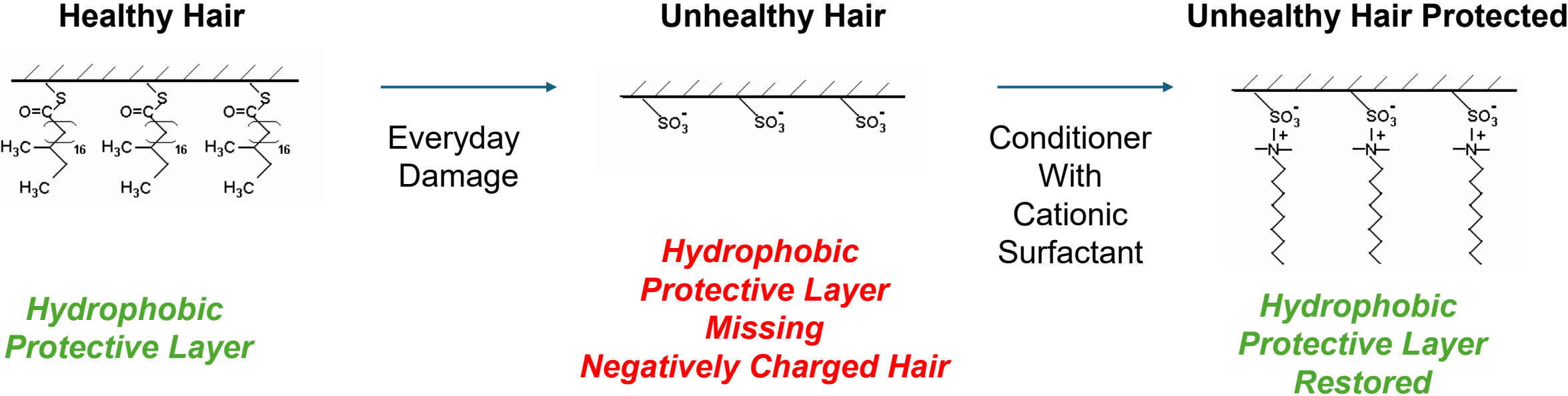


# Cationic Surfactants

Structures that utilize linked cationic charges for ingredient synergy

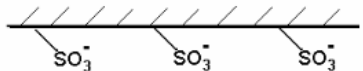


# Unhealthy Hair is Negatively Charged, So the Cationic Surfactant Charge is Key to Repair Cuticle



# Primary Cationic Surfactants/Polymers Drive Hair Health

Unhealthy Hair



**Hydrophobic  
Protective Layer  
Missing  
Negatively Charged Hair**

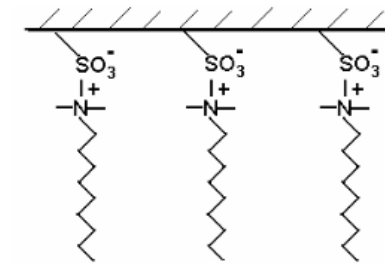


Unhealthy Hair



Healthy Hair

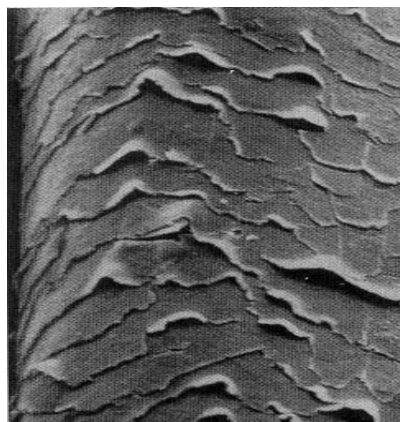
Unhealthy Hair Protected



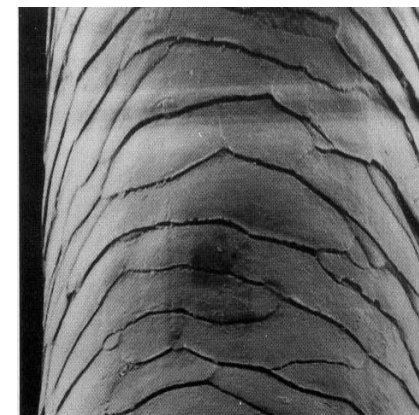
**Hydrophobic  
Protective Layer  
Restored**

By Protecting the Hair Cuticle from  
Damage

Cuticle Damage  
Due to  
Washing,  
Combing,  
Brushing,  
Drying, etc.



Cuticle Repair



Expected  
Consumer  
Benefit from  
Hair Products

# Cationic Surfactants are Core to Multiple Conditioner Hair Health Benefits

## Ingredients

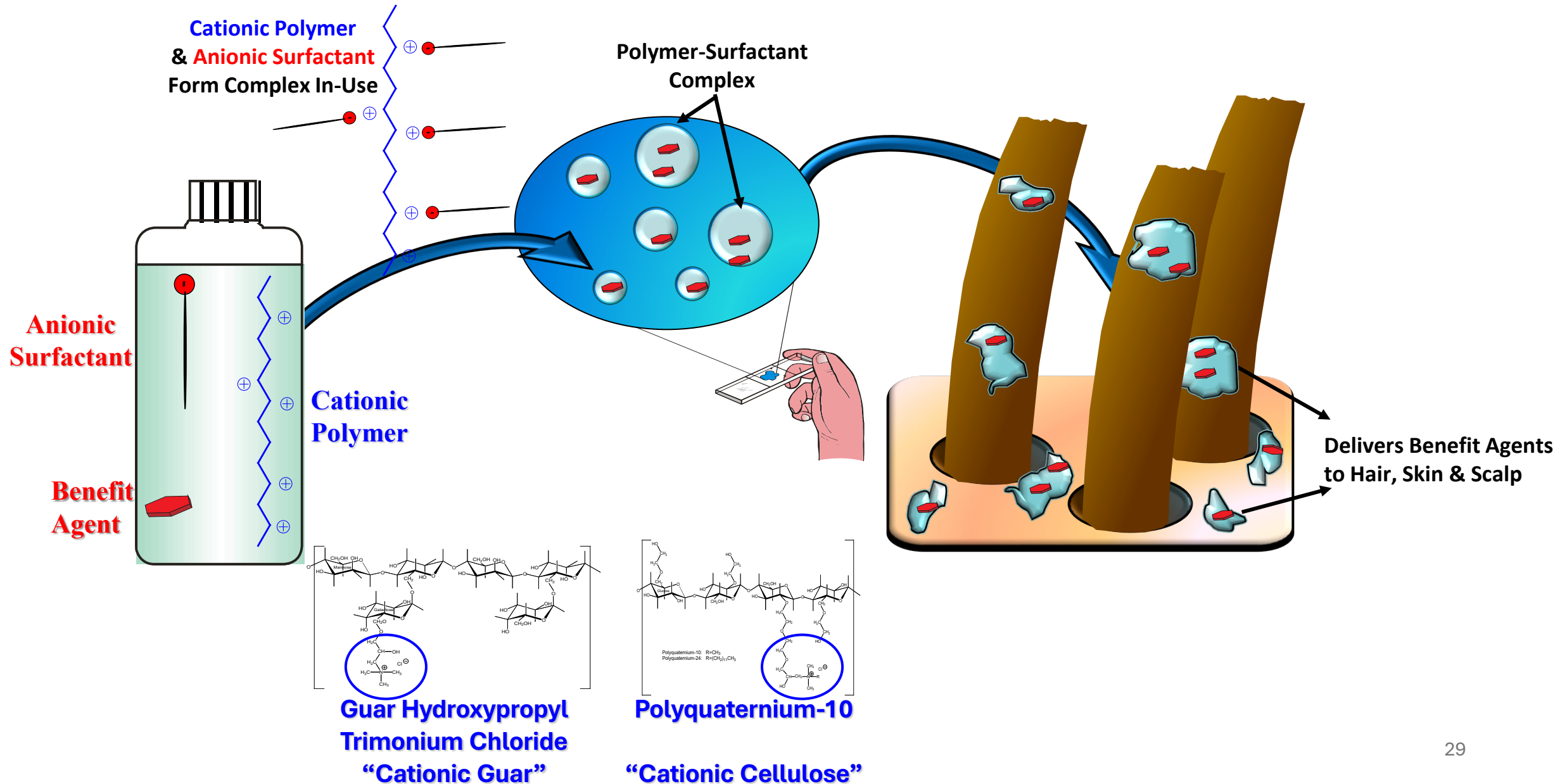
- Water, >80%
- Fatty alcohols, 1.5-7%
- **Cationic Surfactants/Polymers** 0.5-3.5%
- Silicones, 0.5-5%

## Benefits

Ingredients Form Gels to provide Smooth texture and Minimize Damage During Use

Ingredients Deposit on Hair for Dry Conditioning Benefits  
(surface modification & damage protection)

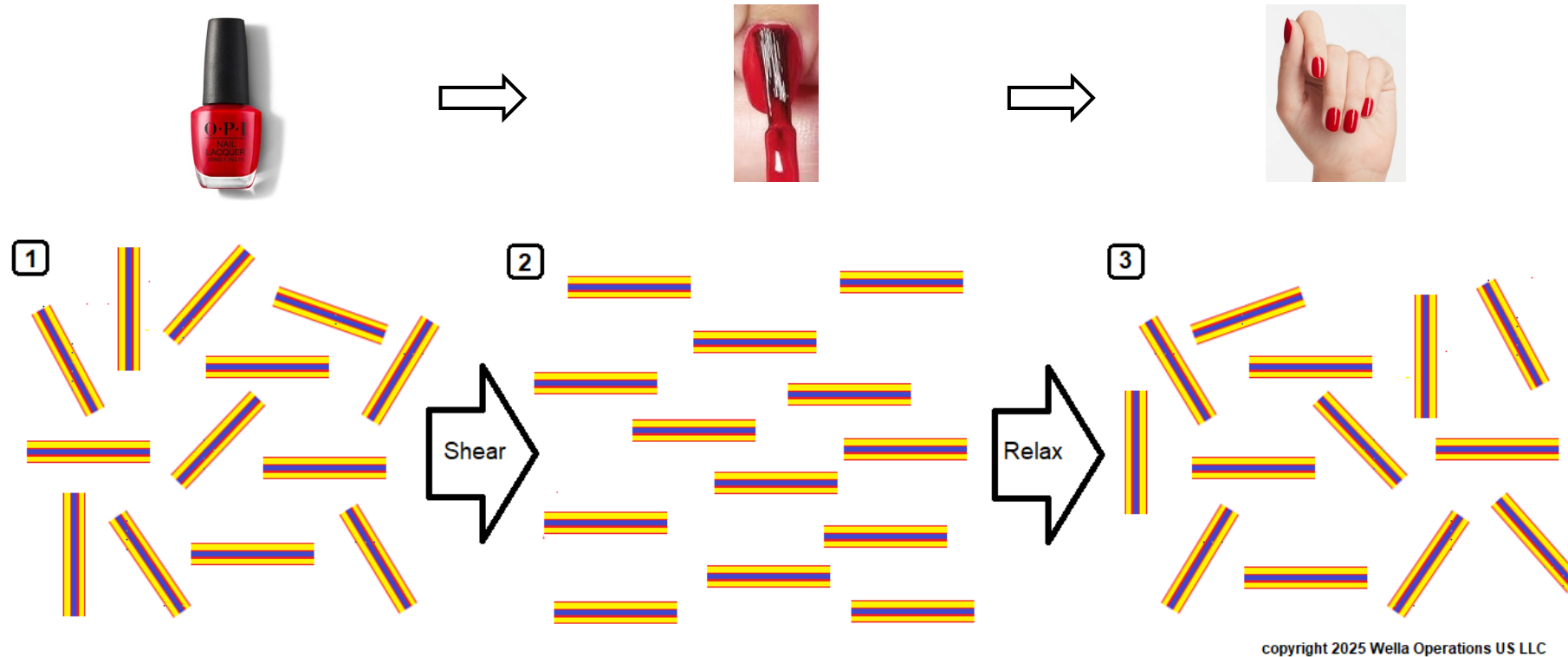
# Cationic Polymers Interact with Anionic Surfactant to Enable Benefits from Cleaning Formulas



# Organo-Clay



# Organo-Clay Functional Behavior



**Platelet structure enables gel networks (thixotropic) that respond to movement:**

1. Disorganized, randomly oriented platelets create a thickening effect.
2. Under shear (flow), platelet structures align reducing viscosity and allowing smooth application
3. Removal of the shear, allows the platelets to randomly re-orient again, restoring viscosity so the lacquer can stiffen and remain in place to dry on the nail

**Performance in low-polarity solvents requires a hydrophobic quaternary stearate (C18)**

# Organo-Clay Material and Structure

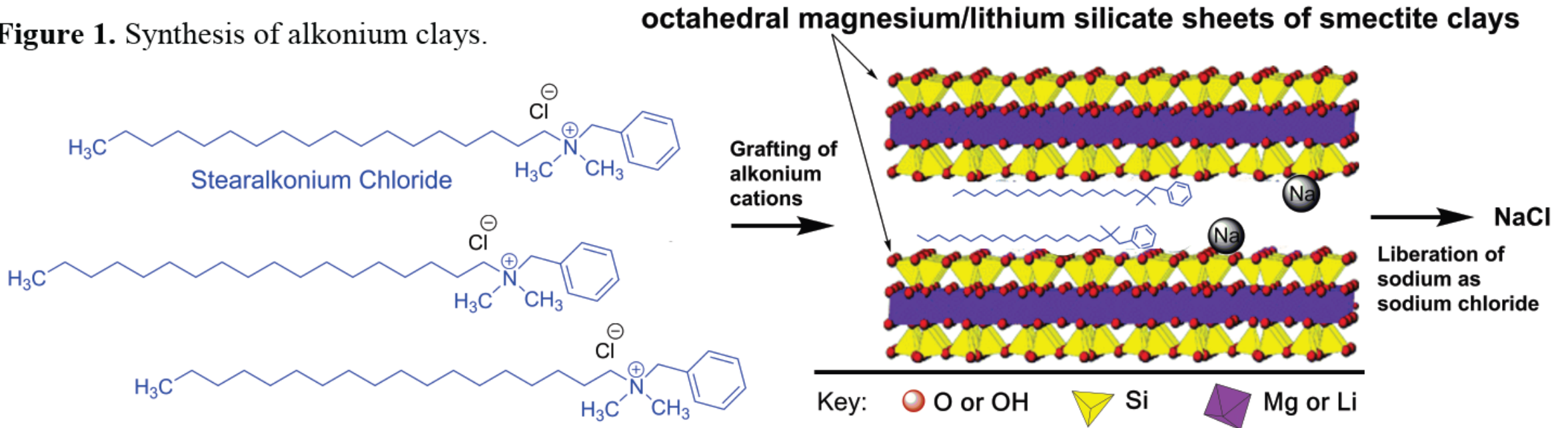
## Materials - Stearalkonium Bentonite & Stearalkonium Hectorite (C18)

- Stearalkonium (C18) clays are used as **suspension agents** in nail polish, and they are **not soluble**
- They stay on nail surface and will not penetrate into cells.

## Structures

- Modified smectite clays with layered plate structure and stearalkonium ions inserted between the layers
- Stearalkonium ions are bound to the clay via strong ionic bonding and remain strongly associated in the material, limiting their bioavailability and biological activity under typical cosmetic use conditions.

Figure 1. Synthesis of alkonium clays.



**ADAPTED FROM:** "Safety Assessment of Alkonium Clays as Used in Cosmetics", *Cosmetic Ingredient Review*, Final Report, April 26, 2016.

# No Alternatives for Reformulation

- The benefits of the positively charged ingredients in these products cannot be unappreciated or understated
- The vast majority of hair conditioners and shampoos are formulated using QAC surfactants and polymers to interact with more typical anionic materials to provide conditioning and efficacy
- Only technology that delivers the thixotropic structure and stability in nail lacquer
- There are no positively charged alternatives to quats





# Next Steps

- The pause in DTSC's pursuit of quats in PCPs products is most likely temporary
- Does not impede other states from their own activities
- Update on Environmental Literature Scan
  - Based on Sept 2025 SACX recommendation, ESC is conducting a literal review of available studies
  - Conducted initial ERAs for the priority cosmetic QACs and these will be refined with data identified in the literature review (Emily Burns)
  - Work is being done in the ESC's ERA subgroup and is a 2026 priority (welcoming member participation!)



Questions?